

Government Data Practices & Open Meeting Law Overview

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Who we are and what we do

- Statewide resource on Minnesota's data practices and open meeting laws
 - ✓ Informal advice/technical assistance to government, public, media and Legislature
 - ✓ Website, newsletters, Twitter
 - ✓ Advisory opinions
 - ✓ Legislative assistance
 - ✓ Training





Government Data Practices

Minnesota Statutes, Chapter 13

Why is government data practices so important?

- The Data Practices Act advances open government, accountability, and transparency
- The law promotes the ability of our citizens to know and gain understanding of the decisions made by their government
- In Minnesota, our law presumes that everything government creates as part of its official duties is public
 - This means, for example, that your email correspondence is public, unless there is a specific state or federal law that allows you to protect it from the public

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Government Data Practices Act (Minnesota Statutes, Ch. 13)

The Data Practices Act:

- Defines government data
- Presumes government data are public
- Classifies certain data as not public
- Provides rights for the public and data subjects
- Requires that data on individuals are accurate, complete, current and secure
- Does not apply to the Legislative or Judicial branches

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Other Data Practices Laws

- Official Records Act (Minnesota Statutes, section 15.17)
 - Entities must make and preserve records that document official activities
- Records Management Statutes (Minnesota Statutes, section 138.17)
 - Requires entities to keep and destroy records according to a records retention schedule

What are government data?

Government data are:

"All data collected, created, received, maintained or disseminated by any government entity regardless of its physical form, storage media or conditions of use."

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Classification of Government Data

Classification	Meaning of Classification	Examples
Public	Available to anyone for any reason	Government employee's name
Private/Nonpublic	 Available to: Data subject Those in the entity whose work requires access Entities authorized by law Those authorized by data subject 	Social security numbers
Confidential/ Protected nonpublic	 Available to: Those in the entity whose work requires access Entities authorized by law **Not available to data subject** 	Active civil or criminal investigative data

Responsible Authority, Compliance Official & Polices

- Your Council must appoint a Responsible Authority (RA) for data practices
 - The RA is responsible for the collection, use and dissemination of your Council's government data
- The RA must appoint a Data Practices Compliance Official (DPCO)
 - RA can serve as DPCO
 - DPCO is responsible for day-to-day data practices duties
- Two required policies
 - Responding to public data requests
 - Data subject rights and responding to data subject requests

Application of Data Practices

- Data about you Minn. Stat. § 13.601
 - Some are public and some are private
 - Examples of public data include:
 - Name
 - Residential address
 - Education and training background
 - Email address or telephone number
 - Existence/status of complaints about you
- Use of personal portable computing devices (laptop, iPad, smart phone, etc.) for Council duties
 - Council-related data on these devices are government data





Open Meeting Law

Minnesota Statutes, Chapter 13D

Key Discussion Issues – Open Meeting Law

- When does the Open Meeting Law (OML) apply
 - Groups subject
 - Meetings subject
- Types of meetings
 - Meeting notices
- Closed meetings
- Special considerations

Open Meetings

- With limited exceptions, all meetings of public bodies must be open to the public
 - The public can attend open meetings
- Meetings subject to the law
 - The "quorum rule" (Moberg v. Independent School District No. 281, 336 N.W.2d 510 (Minn. 1983).)
 - Two parts:
 - 1. Quorum (majority) or more of full public body, or quorum of any of the public body's committees, subcommittees, etc. and
 - 2. Quorum (majority) discusses, decides, or receives information as a group on issues relating to its official business

Types of Meetings

- Regularly scheduled meetings
 - Schedule of meetings on file at primary office
- Special meetings
 - Any meeting not on the regular schedule
 - 3-day advance posting on website, including date, time, place, and meeting purpose
- Emergency meetings
 - Special meetings called because circumstances don't allow for a 3-day prior notice
 - Good faith effort to notify media that requested notice

Types of Meetings Not Covered by the Law

- Meetings of less than a quorum of members
- Chance or social gatherings
 - Banquets, parties, etc.
- Trainings
 - No discussion of official business
 - Advisory Opinion 16-006
 - Public body may meet in private facilitated discussions designed to "improve trust, relationships, communications, and collaborative problem solving" among members without violating OML

Special Considerations

- Use of email
 - Avoid "discussion"
 - Advisory Opinion 09-020:
 - Public body did not comply with OML when exchanging certain email messages relating to official activities
 - One-way communication between the chair/staff and members of a public body is permissible, such as sending meeting materials via email to all board members, with no discussion or decision-making
- "Serial meetings"
 - Meetings of less than a quorum
 - Avoid public meetings to fashion agreement
 - Might be a violation

Closed Meetings

- Meetings can be closed only if required or permitted in the law
- All closed meetings, except those closed by attorney-client privilege, must be recorded
- No general "personnel exception" to close a meeting
- Statement on the record before closing a meeting
 - Legal authority to close the meeting
 - Describe what will be discussed
- Public bodies may or must close certain other meetings under the law, including as permitted by the attorney-client privilege

Meetings & Technology Minnesota Statutes, section 13D.015

- State-level public bodies may hold telephone meetings at any time if conditions are met
- Requirements:
 - All members can hear one another and testimony
 - Public can hear discussion, votes, testimony
 - One member "of the entity" is physically in the regular meeting room
 - Votes taken by roll call
- Public may monitor from remote site, if practicable
- Notice that members may participate remotely
- 10 days in advance web-posting requirement
- Advisory Opinion 18-018

Meetings & Technology, cont.

Minnesota Statutes, section 13D.021

- Any public body may hold meetings by telephone or other electronic means if:
 - Presiding officer, chief legal counsel, or chief admin officer determines in-person meeting is not practical or prudent due to a health pandemic or emergency declared under Ch. 12
- Meeting requirements:
 - All members can hear one another and testimony
 - Public can hear discussion, votes, testimony at regular meeting room, unless not feasible
 - One member "of the entity" in the regular meeting room, unless unfeasible
 - Votes taken by roll call
- Public may monitor from remote site, if practicable
- Notice that members may participate remotely
- Advisory Opinion 18-018

Penalties & Remedies

- Intentional violation
 - Personal liability \$300 fine
- Three, separate intentional violations
 - Forfeit office
- Reasonable costs, disbursements, attorneys fees
- No reversal of public body actions taken while in violation of the law

Open Meetings & Data Practices

- Public bodies may discuss not public data
 - Disclosure must relate to a matter within scope of authority
 - Reasonably necessary to conduct business or agenda item before the body
- Data retain original classification
 - Record of the meeting is public
- Recordings
 - Record all closed meetings, except under attorney-client privilege
 - Recordings are public with not public data removed



Questions?

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Data Practices Office website: https://mn.gov/admin/data-practices/