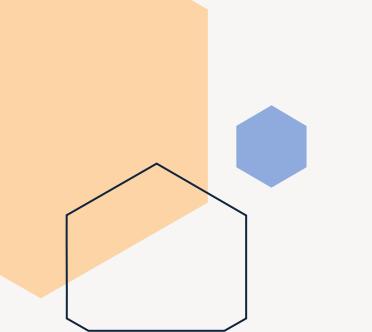
### History and Background of the MetCouncil

Presented by: Taylor Koehler, LCC Research Analyst

September 13, 2023



## **Overview of Presentation**



### **Creation of the MetCouncil**

- Context: Spirit of Regional Cooperation
- Rosenmeier-Albertson Plan
- Ogdahl-Frenzel Plan

### History of the MetCouncil

- Growth and Expansion
- Statutory Responsibilities
   MetCouncil in Comparison
- Brief Comparison of Responsibilities
   History of Reform Efforts
- Timeline of Efforts to Reform MetCouncil
- Former Reports & Recommendations

### **Context: Spirit of Regional Cooperation**

- Increasing Formation of Regional Organizations:
  - Twin Cities Sanitary District (1933), Metropolitan Airports Commission (1943), Metropolitan Area Sports Commission (1956), Twin Cities Metropolitan Planning Commission (1957), Metropolitan Mosquito Control District (1958)
- Growing concern about need for *regional solutions to regional problems* 
  - Regional growth, development, and service provision challenges
  - Twin Cities Region: highly fragmented local government system, making planning and economic development more difficult
- Mid-Late 1960s:
  - House Metropolitan and Urban Affairs Committee held hearings on problems of urban growth to develop legislative proposal on metropolitan governance
  - Senate and House Committees on Metropolitan Affairs heard extensive testimony on question of regional government

# **1967 Proposals for a Metropolitan Council**

#### **Rosenmeier-Albertson Plan**

- Planning & coordination only, <u>no operating powers</u>
- Members appointed by governor w/ advice and consent of Senate
- Staggered 6-year terms
- Council as an arm of the legislature, not an independent level of gov.
- Envisioned a Council with more passive role - limited powers and duties

#### Ogdahl-Frenzel Plan

- Planning & coordination with operating dept. for each service/function
- Elected body of 15 members
- Candidates placed on nonpartisan
   ballot at general election
- Staggered 4-year terms
- Council members to appoint Chair and Executive Director
- Envisioned a Council with more active role - policymaking and service provision

### 1967 Minn. Laws Chap. 896

**473B.01.** Metropolitan council; purpose. In order to coordinate the planning and development of the metropolitan area comprising the counties of Anoka, Carver, Dakota, Hennepin, Ramsey, Scott and Washington, it is in the public interest to create an administrative agency for that purpose.

**473B.06.** Administration of metropolitan council. Subdivision 1. General powers. The metropolitan council shall have and exercise all powers which may be necessary or convenient to enable it to perform and carry out the duties and responsibilities now existing or which may hereafter be imposed upon it by law. Such powers include the specific powers enumerated in this section.



#### 1974: Metropolitan **Reorganization Act**

Conferred additional planning duties on MetCouncil



#### 1974: Metropolitan Planning Organization (MPO) Designation MetCouncil designated as

region's MPO



#### 1976: Metropolitan Land Planning Act

MetCouncil to prepare long-range development plan

#### 1994: Metropolitan **Reorganization Act**

MWCC, MTC, and RTB merged into MetCouncil - new operating powers

#### 1995: Metropolitan Livable Communities Act

MetCouncil to administer grant funding to local govs

### **Growth and Expansion**



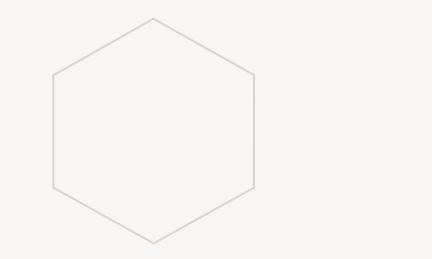
### 1974: Metro HRA

MetCouncil to administer Section 8 subsidy

#### 1974: Regional Parks Act

MetCouncil to plan, develop, and fund regional park and trail system





### MetCouncil Divisions



### Statutory Duties & Powers: Minn Stat. Chap. 473

CITATION	CONTENT			
Minn. Stat. 473.145	Preparation & Maintenance of Development Guide			
Minn. Stat. 473.146	Policy Plans for Metropolitan Agencies – Wastewater & Transportation; MPO Designation			
Minn. Stat. 473.149	Solid Waste Comprehensive Planning			
Minn. Stat. 473.1565	Planning on Regional Water Supply Issues			
Minn. Stat. 473.157	Regional Parks Policy Plan			
Minn. Stat. 473.175	Review of Local Comprehensive Plans			
Minn. Stat. 473.195	Housing and Redevelopment Authority Powers			
Minn. Stat. 473.249	Tax Levy			
Minn. Stat. 473.25-473.255	Livable Communities Act			
Minn. Stat. 473.371-473.452	Transit Powers & Duties – Buses, Light Rail, Transit Police, Transit Tax Levies			
Minn. Stat. 473.501-473.549	Wastewater Services – Watershed Management, Sewer Service, Waste Facility Acquisition & Operation			

Regional Governance Ap	oproaches		P =	Poli		10			erat	-			September 20
			Insp ortation	pwth Management / Land Use	Augus	a Remarks	-spo transition	lid Waste	vironment/Water Resources	ts/Culture/Aging/Other			Estimated Population (most rece
egion tlanta: Atlanta Regional Commission	Type	Representatives 39-member board: county commission chair from each	P	Ğ	£	N I		3	E.	-	Notes Also serves as the Area Agency on Aging, providing services and	Geography 10 member counties,	~4.6 million
ARC)	based	member county, mayor and 1 council member from Atlanta, one mayor from each member county and 2 mayors from Fulton county, one member from the GA Dept of Community Affairs, 15 citizen members selected by the board's elected officials								0	Also serves as the Area Agency of Aging, providing services and policy guidance. Provides technical assistance to local governments to help them in developing local comprehensive plans (which are not required). Also reviews "developments of regional impact" - large scale developments and other projects that are likely to impact neighboring jurisdictions to ensure that all affected communities have the opportunity to voice concerns and make suggestions.	City of Atlanta	4.0 1100
Boston: Metropolitan Area Planning Council (MAPC)	Regional Planning Agency (Boston Region MPO is the MPO for this region), created in state law	Board and Council - 101 municipal representatives on the Council, 21 gubernatorial appointees, 9 state officials, and 3 City of Boston officials.		P	Ρ	P	P				Works to develop regional and sub-regional plans. Contracts or grants to local governments to develop comprehensive plans. Plays a large advocacy role. Also covers areas like Arts & Culture and Public Safety.	101 municipalities	~4.5 million
Chicago: Chicago Metropolitan Agency for Planning (CMAP)		15 voting members distributed among the counties proportionately, appointed by the mayors and chief elected official of the county, 5 members appointed by the mayor of Chicago. 2 non-voting gubernatorial appointees. Exec. Director from the MPO.	Ρ	Ρ	PI	P P			Ρ		Integrating land use and transportation planning, responsible for forecasting regional and community growth, develops model ordinances and agreements that may be enacted by local governments. May comment on local plans and may provide technical assistance. Coordinated regional advocacy.	7 counties, 284 communities	~8.8 million
Denver: Denver Region Council of Governments (DRCOG)	MPO & Regional Planning Association; voluntary non- profit organization	One elected representative from each member jurisidction in the Council; 58 jurisdictional members, 3 gubernatorial non-voting appointees, and 1 non-voting member representing the Regional Transportation District (transit agency)	Ρ	Ρ		P			Ρ		Develops and adopts TIP, but otherwise creates a regional framework with voluntary actions for local governments. Does not have statutory authority to require local governments to be members or to follow its plans. Had previously been the regional water quality planning agency, but was removed from that role in 2011.	More than 50 local governments covering 10 counties	~3 million
Portland: Metro	Regional Planning Agency & MPO, created in state law	Elected across the region, represent geographic districts that do not coincide with political/jurisdictional boundaries. 6 councilors and 1 president serve 4-year terms. Metro Auditor is also elected and conducts performance audits of Metro's programs and oversight of annual financial statements.	P	Ρ	P	PI		P/ 0	Ρ	0	Regional framework and functional plan guides compliance activities by local governments (city, county). Management of urban growth boundary. Guides growth to specific areas within the region (sub-city nodes, districts), and predicates investment on compliance with standards. Develops model ordinances related to its responsibilities which local governments must adopt/implement.	3 counties, 25 municipalities	~1.5 million
ieattle: Puget Sound Regional Council PSRC)	Regional planning agency and MPO. Inter-jurisictional agreement.	General Assembly comprised of more than 80 local governments and agencies, including 4 counties, cities and towns, ports, state and local transportation agencies, and tribal governments within the region. Elected officials of the General Assembly elect a 32-member Executive Board who is empowered to make decisions.	P	Ρ							Focus on regional growth, transportation, and economic development. State law requires coordination and consistency among planning efforts where there are common borders or related regional issues, and sets the framework for regional review of local comprehensive plans, including certification of transportation elements in those plans.	4 counties, 73 cities and towns	~4.2 million
Iwin Cities: Metropolitan Council	Regional planning agency & MPO, created in state law	16 member representing geographic districts, plus a chair at large - all gubernatorial appointees	P		-	P/ P D C			Ρ			7 counties, 181 cities and townships	~3.1 million

### **Legislative Reform Efforts**

S.F. 1624 (2023)	S.F. 3497 & H.F. 3917 (2018)	S.F. 2809 (2018)	H.F. 423 (1997)
<ul> <li>Members elected from districts</li> <li>4-year staggered terms</li> <li>Council elected by Council members</li> </ul>	<ul> <li>4-year staggered terms</li> <li>Nomination committee membership expanded</li> <li>Publicly released info during selection</li> <li>Council member qualifications</li> </ul>	<ul> <li>Expanded Council to 29 members</li> <li>Membership amended: metro area county &amp; city officials</li> <li>Governor to appoint Chair</li> <li>4-year staggered terms</li> <li>Eliminated TAB</li> <li>Governor Dayton vetoed</li> </ul>	<ul> <li>Members elected in special election</li> <li>Chair elected by Council members</li> <li>4-year staggered terms</li> <li>Creation of a Metropolitan Policy Advisory Committee made up of local elected officials</li> <li>Governor Carlson vetoed</li> </ul>



# Thank you

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